Docket #2939 Date Filed: 7/6/2015

UNITED STATES BANKRUPTCY COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

| In re: |) | |
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| JEFFERSON COUNTY, ALABAMA, |) | Case No. 11-05736-TBB9 |
| a political subdivision of the State of |) | 0450110011 00700 1225 |
| Alabama, |) | Chapter 9 |
| Debtor. |) | |

NOTICE OF APPEAL

Andrew Bennett, Jefferson County Tax Assessor, Bessemer Division, Roderick V. Royal, Former Birmingham City Councilor, Steven Hoyt, Birmingham City Councilor, Mary Moore, Alabama State Legislator, John W. Rogers, Alabama State Legislator, William R. Muhammad, Carlyn R. Culpepper, Lt. Col. Rt., Freddie H. Jones, II, Sharon Owens, Reginald Threadgill, Rickey Davis, Jr., Angelina Blackmon, Sharon Rice, and David Russell, each a taxpayer of sewer property taxes and a ratepayer of the Jefferson County sewer system and jointly representatives of a putative class of approximately 130,000 taxpayers of sewer property taxes and ratepayers of Jefferson County sewer bills (collectively, the "Bennett Ratepayers" or "Ratepayers"), claimants in the above-styled chapter 9 bankruptcy case (the "Bankruptcy Case"), attempted interveners in related Adversary Proceeding 16 ("AP 16"), and plaintiffs in related Adversary Proceeding 120 ("AP 120"), hereby appeal

- The Ruling -- Denying Ratepayers Request for Allowance of Administrative Claim
 (Docket No. 2286, as Supplemented (Docket No. 2414) on the Record of June 19, 2015
 (Docket No. 2931) -- of the United States Bankruptcy Court for the Northern District
 of Alabama, to the United States District Court for the Northern District of
 Alabama; which has been incorporated into
- 2. The Order -- Sustaining Jefferson County's Objection to (Docket No. 2371), and

 Denying Ratepayers Request for (Docket No. 2286, as supplemented, June 30, 2015

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Main Document

Bankruptcy Court for the Northern District of Alabama, to the United States District Court for the Northern District of Alabama; in the composite form attached pursuant to 28 U.S.C. § 158(a):

The names of parties to, or affected by, the Ruling, other than Bennett Ratepayers, represented by the undersigned attorney, and the names, addresses, and telephone numbers of their respective attorneys are as set forth in Exhibit A Master Service list attached hereto.

By: <u>/s/ Calvin B. Grigsby</u>

Calvin B. Grigsby, Esq. (pro hac vice)

Danville CA 94506

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Counsel for Bennett Ratepayers

CERTIFICATE OF SERVICE

I hereby certify that on July 6, 2015, a copy of the foregoing Notice of Appeal together with attached composite order below was served upon all parties identified on the attached service list by the means specified therein.

/s/ Calvin B. Grigsby
OF COUNSEL

COMPOSITE ORDER DENYING REQUEST FOR ADMINISTRAIVE CLAIM OF JUNE 30, 2015, WITH ATTACHED RULING FROM THE BENCH

IN THE UNITED STATES BANKRUPTCY COURT FOR THE NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

| In re: |) | |
|---|---|------------------------|
| |) | |
| JEFFERSON COUNTY, ALABAMA, |) | Case No. 11-05736-TBB9 |
| a political subdivision of the State of |) | |
| Alabama, |) | Chapter 9 |
| , |) | |
| Debtor. |) | |

ORDER DENYING REQUEST FOR ALLOWANCE OF ADMINISTRATIVE CLAIM

This matter came before the Court on the Request for Allowance of Administrative Claim [Docket No. 2286] (the "Request") filed by the Bennett Claimants¹ on behalf of Mr. Calvin Grigsby (the "Claimant"); the Objection of Jefferson County, Alabama to Request for Allowance of Administrative Claim [Docket No. 2371] (the "Objection"); the Response to Objection of Jefferson County, Alabama for Allowance of Administrative Claim [Docket No. 2394] (the "Response"); and the Supplement to Response to Objection of Jefferson County, Alabama to Request for Allowance of Administrative Claim [Docket No. 2414] (the "Supplement").²

Without limitation, the Court's ruling on the Request, as set forth in this Order, is based upon the Court's consideration of the Request, the Objection, the Response, and the Supplement. The Court conducted a hearing on the Request on March 20, 2014, and has considered the testimony, the credibility of the witness, the evidence, and the arguments and representations of

The Bennett Claimants are not defined in the Request. Based on the pleadings of record, the Bennett Claimants include the following individuals: Andrew Bennett; Roderick V. Royal; Steven Hoyt; Mary Moore; John W. Rogers; William R. Muhammad; Carlyn R. Culpepper; Freddie H. Jones, II; Sharon Owens; Reginald Threadgill; Rickey Davis, Jr.; Angelina Blackmon; Sharon Rice; and David Russell.

The Bennett Claimants also filed a Supplement to Response to Objection of Jefferson County, Alabama to Request for Allowance of Administrative Claim at Docket No. 2418. For purposes of this Order, "Supplement" shall mean Docket Nos. 2414 and 2418.

counsel for the County and the Claimant at such hearing. The Court has also relied upon the factual record developed in the County's chapter 9 case, including without limitation, all evidence, testimony, and pleadings related to confirmation of the *Chapter 9 Plan of Adjustment for Jefferson County, Alabama (Dated November 6, 2013)* [Docket No. 2182] (the "Plan").³ During the course of the County's chapter 9 case, the Court has reviewed numerous pleadings and motions filed by the Claimant on behalf of the Bennett Claimants and presided over all hearings when the Claimant represented the Bennett Claimants. In reaching the legal and factual conclusions set forth in this Order and on the record of the hearing on June 19, 2015, the Court has relied upon its own observations of the County's chapter 9 case, including the Bennett Claimants' involvement in the case and the Claimant's representation of the Bennett Claimants in the case.

Accordingly, for the reasons stated on the record at the hearing on June 19, 2015, and for other good cause, and based upon the findings, determinations and conclusions below, any one of which is sufficient to deny the Request and to sustain the Objection, the Court FINDS, **DETERMINES, AND CONCLUDES** as follows:

- The Claimant has not provided any basis for an allowed administrative claim under the terms and provisions of the Plan, including without limitation, section
 2.2 of the Plan;
- 2. No parties, including the Claimant, objected to any portion of section 2.2 of the Plan, which provides for the allowance and payment of administrative claims;
- 3. Pursuant to, without limitation, sections 903, 904, 941, and 942 of the Bankruptcy Code and the Tenth Amendment to the U.S. Constitution, no court may amend the

The Plan was confirmed on November 22, 2013. See Docket No. 2248. Unless otherwise defined, all capitalized terms in this Order shall have the meanings provided in the Plan.

terms of the Plan;

- 4. The Claimant does not represent and has not represented "a creditor, an indenture trustee, an equity security holder, or a committee representing creditors or equity security holders," as required for allowance of a claim under sections 503(b)(3)(D) or 503(b)(4) of the Bankruptcy Code;
- 5. The Claimant does not represent and has not represented any party that provided a "substantial contribution" in the County's case, as required for allowance of a claim under sections 503(b)(3)(D) or 503(b)(4) of the Bankruptcy Code;
- 6. The Request did not provide adequate information for allowance of an administrative claim for attorneys' fees and costs and otherwise did not comply with the requirements of Rule 2016 of the Federal Rules of Bankruptcy Procedure, Local Rule 2016-1, or applicable precedent; and
- 7. The Claimant has no basis for any claim against the County under the Plan or applicable law.

WHEREFORE, based on the foregoing findings of fact and conclusions of law, it is hereby

ORDERED, ADJUDGED and DECREED that the Objection is SUSTAINED; and it is further

ORDERED, ADJUDGED and DECREED that the Request is DENIED; and it is further

ORDERED, ADJUDGED and DECREED that nothing herein is intended as or shall be deemed to constitute a limitation on, or amendment to, the Court's ruling on the record of the hearing on June 19, 2015; and it is further

ORDERED, ADJUDGED and DECREED that nothing herein is intended as or shall be deemed to constitute the County's consent pursuant to section 904 of the Bankruptcy Code to this Court's interference with (1) any of the political or governmental powers of the County, (2) any of the property or revenues of the County, or (3) the County's use or enjoyment of any income-producing property.

UNITED STATES BANKRUPTCY JUDGE

UNITED STATES BANKRUPTCY COURT NORTHERN DISTRICT OF ALABAMA SOUTHERN DIVISION

IN RE: . Case No. 11-05736

JEFFERSON COUNTY, ALABAMA, . Robert S. Vance Federal Building

1800 Fifth Avenue North

Birmingham, AL 35203

Debtor. . June 19, 2015 1:33 p.m.

> TRANSCRIPT OF DECISION BEFORE HONORABLE THOMAS B. BENNETT UNITED STATES BANKRUPTCY COURT JUDGE

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THE CLERK: The Northern District of Alabama is now in 2 session. The Honorable Thomas Bennett presiding.

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You may be seated. Do you we have a list? THE COURT: All right. Somebody just joined on the phone. Who is it?

MR. FUHRMAN: Judge Bennett, it's Steve Fuhrman from 6 Simpson Thacher. I got disconnected.

THE COURT: All right. That means you probably were told you didn't need to be on. All right. We're here in Jefferson County, Alabama, Case Number 11-5736. The matter at 10∥two o'clock is the request for an administrative priority filed by what I'll call the Bennett claimants. It essentially is for legal fees and expenses incurred in connection with their representation by Mr. Grigsby and the Grigsby Law Firm, and for purposes of what I'm going to do, I'm going to refer to the claim as the Grigsby claim at this point and so when I refer to the Grigsby claim it really is the claim filed essentially on behalf of what I call the Bennett claimants, and if you'll bear with me while I segregate out some things.

All right. As part of what I'm going to do today is orally rule on some matters that I'd hoped to have drafted something more formally in writing but I'm running out of time before I depart this current job and do something else and so.

One of the important aspects of a Chapter 9 is to recognize its differences from other cases under the Bankruptcy Code and in this case what is relevant is the differences in

structure and what applies and what does not apply in a Chapter 9 2 versus a Bankruptcy Code Chapter 11 (indiscernible) case, and some of the differences that are critical in connection with the administrative claim that is the Grigsby claim are Sections 903 and 904 of the Bankruptcy Code, and a coupled with those are Sections 941 and 942 of the Bankruptcy Code.

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903 essentially retains state power and authority over its municipal subdivisions among other factors, including how it uses its property and revenues. 904 is a restriction on jurisdiction of the Bankruptcy Court in connection with how a municipal debtor deals with its property, its revenues, and other assets for want of a better term, and restricts in critical fashion what this court or any court can do in connection with 14 \parallel how it uses those monies and properties.

941 is the provision that provides the municipal debtor may propose a plan. It doesn't permit any other person or entity to propose a plan. Section 942 deals with the modification of a plan of adjustment and it provides that the municipal debtor may modify the plan and does not provide for modification by any other person or entity. And included in those entities that cannot propose or modify a plan is this court or any other court because it would be inconsistent, among other things, with the restrictions imposed under 904 and the literal language of Sections 941 and 942.

And so the clear import and impact is that the

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municipal debtor is the only entity that may propose a plan and is the only entity that is a debtor that may modify or make a modification to a plan of adjustment. It's not this court or any other court that can make such a modification.

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So what I initially have to do is to analyze the structure of the Jefferson County plan of adjustment. 1.1, Number 6, defines an administrative claim as a claim for administrative costs and expenses that are entitled to priority and payment under the Bankruptcy Code Sections 503(b), 507(a)(2), and 901.

901 really builds into Chapter 9 Sections 503(b) and $12 \parallel$ Sections 509(a)(2) and that's essentially what it does. Section 507(a)(2) simply gives, you know, Chapter 9 context priority to administrative expenses under 503(b), among others. The others are not relevant to he discussion here, and 503(b) is the provision, a subsection of which the Grigsby claimant -- claim relies, and it determines the scope subject to some case law adjustment of what is an administrative claim under 503(b).

Section 1.1, Number 53, defines claim under the terms of the plan as meaning any claim as that word is defined by the Bankruptcy Code Section 101.5 against the county or against property of the county whether or not asserted in the case.

Section 101.5 of the Bankruptcy Code defines a claim is either is a right to payment or a right to an equitable remedy. In this case the request is a right to payment potentially and

included in that is whether or not such a right is reduced to judgment, whether its liquidated, unliquidated, fixed, contingent, matured, un-matured, disputed, undisputed, legal, equitable, secured, or unsecured. If you'll bear with me for a second I'll turn my own cell phone off. The -- and so arguably at this point the Grigsby claim as its presented is a right to payment.

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Section 2.2 of the plan deals with administrative claims and has five types that are set forth in Section 2.2, Sub (b) through Sub (d) detailing the treatment of administrative claims. The five categories are administrative claims generally, cure payments, 503(b)(9) claims. In Section 2.2(c) it is the administrative claim for professional fees. And then the last 14 category is administrative tax claims.

And so if you look at the types of claims, the category that we're dealing with under the plan is category under Section 2.2(c) for professional fees. Section 2.2(c) delineates professional fees and provides that pursuant to Bankruptcy Code 943(b)(3) all amounts to be paid for services or expenses in the case are incident to the plan must be fully disclosed to the Bankruptcy Court and must be reasonable. There should be paid to each holder of a professional fee claim, which is a defined term, professional fee claim, in full final and complete settlement satisfaction or at least a discharge of such claim, and it goes on to determine how those professional fee claims are to be paid.

Section 1.1, Number 175, defines professional fee claim $2 \parallel$ as meaning a claim to be satisfied pursuant to Section 2.2(c) of the plan with respect to amounts to be paid a professional person that has been duly retained by the county for services or expenses in the case or incident to the case. This particular definition adds the following. For the avoidance of doubt no professional fee claim will be allowed or paid by the county if the underlying professional's retention was by or on behalf of any person other than the county or was otherwise not properly authorized by the county commission.

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Section 2.2 also defines, or excuse me, also sets forth 12∥administrative claims generally and what an allowed claim is, and to be an allowed claim under Section 2.2 -- excuse me, to be an allowed administrative claim under Section 2.2., there is a filing with the court and a service requirement on the motion. Neither of those issues are at issue in this case. And the second category of requirements under 2.2 is that the Bankruptcy Court has to enter a final order finding that such administrative claim is an allowed claim. And so with respects to the Grigsby claim the issue for whether it's an allowed administrative claim, as well as this Court will enter an order making such a determination.

If you look at the structure of the county's plan, the Grigsby claim must fall within orders defined as a professional fee claim under Section 1.1, Number 125, and within Section

2.2(c) for its treatment as a professional fee, in order to be an 2 allowed administrative claim under the county's plan of 3 adjustment.

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The clear language of Section 1.1, Number 175 defining professional fee claim, the comparable section, Section 1.1, Number 9, for an allowed administrative claim, and Section 2.2 dealing with the treatment of administrative claims, and the impact of each its words, makes it clear that the Grigsby claim is not a professional fee claim, not an allowed administrative claim, and therefore not within the administrative claim provisions in the plan.

Next, Section 2.2(e) limits priority treatment to only 13∥those administrative claim allowable under Section 507(a)(2) of 14 the Bankruptcy Code and as is set forth in Section 2.2(b) to allow administrative claims under the plan, which the Grigsby claim is not. This alone supports sustaining the objection to the Grigsby claim. However, even if I limited, which I'm not going to, my analysis of the Grigsby claim I want to point out that as part of the claim confirmation process for the county's plan of adjustment no one objected to the structure of the plan and its treatment for allowance of administrative claims, and this includes what I'll call the Bennett claimants with respect to the Grigsby claims. Likewise, and it becomes relevant later on, Norfolk Southern did not object to this structure and treatment.

Just bear with me because I've got some things 2 (indiscernible). The way the claim arrived before the Court was within days following confirmation of Jefferson County's plan of adjustment of its debt. Andrew Bennett and others filed with this court a document and it captioned request for allowance of administrative claims.

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The Bennett claimants are plaintiffs in the civil action caption Andrew E. Bennett, et al. versus Jefferson County, Alabama, et al., currently bearing Adversary Number 12-00120, which I'll define as the Bennett adversary proceedings. The sole bases for the Bennett claimants' request for an 12 daministrative expense is 11 U.S.C. 503(b)(3)(d) in conjunction 13 with Section 503(d)(4). (b)(3) -- excuse me, Section 503(b)(3)(d) provides after notice and hearing they shall be allowed administrative expenses other than claims allowed under 502 of this title, including actual necessary expenses other than compensation and reimbursement specified in Paragraph 4 of this subsection, incurred in this case by a creditor, an indenture trustee, an equity security holder, or a committee representing creditors or equity security holders, other than the committee appointed under Section 1102 of this title in making a substantial contribution in a case under Chapter 9 of this title.

With respect to Section 503(b)(4) it allows reasonable compensation for some professional fees by an attorney of an entity whose expense is allowable under Section 503(b)(3)(a),

(b), (c), (d), or (e), and so essentially if one analyzes the 2 Grigsby claim, in order to be an allowed claim with an administrative priority under 503(b)(4) the services that were performed had to be performed and within 503(b), in this case the only one relied upon by the Grigsby and the Bennett claimants 503(b)(3)(d), which means that there has to be a creditor, and indenture trustee, and equity security holder, or a committee representing creditors and equity security holders that made a substantial contribution in a case under Chapter 9.

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Relying on Subpart (d) of 11 U.S.C. 503(b)(3) the Bennett claimants posit an entitled to payment of \$311,300 in attorney fees and \$29,266 in expenses for the Law Office of Calvin B. Grigsby, not for any other law firm. The idolization attached to the request delineates the four attorneys and one paralegal work in connection with the sought payment of legal fees and expenses.

However, the Grigsby claim demonstrates that the request is not just for payment of attorneys and a paralegal in the Law Office of Calvin B. Grigsby. One of the four listed attorneys is not an attorney employed by the California entity named in the Grigsby claim, the Law Offices of Calvin B. Grigsby, rather he is an attorney with a separate law practice located in Jefferson County, Alabama, who appears to have been utilized as local counsel by the Bennett claimants.

Examination of the Grigsby claim reveals that all of

its contents, less nine words set forth in the last sentence of 2 the last paragraph of the claim, premises justification solely on 3 the asserted substantial contribution by the Bennett claimants in the Jefferson County case arising from the Bennett adversary proceeding. Nothing else in the text of the Grigsby claim mentions actions or conduct taken on behalf of the Bennett claimants other than those related to the adversary proceedings.

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Slipped in the last sentence of the last paragraph of the Grigsby claim are these nine words, quote, in the filing and defending of the proof of claim. Prior to the filing of the Grigsby claim only two claims were filed by the Bennett 12 claimants. Both were identical in the amount of \$1.6 billion and $13\parallel$ each was filed as a general unsecured claim. As a result, one of 14∥ the two was withdrawn by the Bennett claimants following various objections to it. This, plus the fact that the time entries attached to the Grigsby claim indicate that as much as 238 hours of the legal services for which administrative claim treatment sought relate to the pre-petition -- or excuse me, relate to the preparation filing and defending of the Bennett claimants general unsecured claim. These time categories make clear that some of the legal fees in the Grigsby claim are those for the preparation, filing, and defending of the Bennett claimants' unsecured claims.

The total hours for legal services in the Grigsby claim is 867, which includes as much as 258 hours dedicated solely to

the Bennett claimants' unsecured claims. I use the phrase as 2 much as because the deficiencies in the itemization of the legal 3 services performed by the Law Offices of Calvin B. Grigsby, 4 there's a very little description of what was done, multiple days 5 without a breakout by hour or a portion thereof, or assigned large blocks of time that are lumped together. Essentially, the Grigsby claim is grossly deficient in breaking down what was done, when it was done, and who did what on any given date. Rather, large blocks of time covering many days of giving generic 10 descriptions such as this one.

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March 1st through April 10th, 2012 client relations 12∥outline of proof of claim, Grigsby 45 hours, Sullivan 10 hours. With respect to the 258 hours no reason is supplied for why 14 payment of legal fees associated with the filing and defending of the Bennett claimants' unsecured claims. They are simply included by the nine words set forth in the last sentence of the Grigsby claim, along with the deficient description and itemization attached as part of the claim. As may be coming apparent to the reader, much of what has been filed in the Jefferson County Chapter 9 case by the Bennett claimants has been disjointed, scatological, tautological, and otherwise rife with errors.

If one parses through Section 503(b)(3) and in particular the subsection of it that's relied upon and solely relied upon with respect to the Grigsby claim 503(b)(3)(d), the 1 necessary status of the claimants, the Bennett claimants, is that 2 they be either a creditor, an indenture trustee, an equity 3 security holder, or a committee representing creditors or equity 4 security holders. This Court has previously determined and held 5 that the Bennett claimants are not creditors in the case and that's the only category under 503(b)(3)(d) under which the Grigsby claim could rest for purposes of whether it's an allowed administrative claim.

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The Bennett claimants clearly aren't an indenture 10 trustee, an equity security holder, or a committee of representative creditors, or an equity security committee. so with respect to that aspect to 503(b)(3)(d) the claim fails as an administrative claim for failure to have the status of the Bennett claimants as a creditor. The residual provisions of 503(b)(3) simply don't apply and that is 503(b)(3)(a), (b), (c), and (e) do not apply to the Bennett claimants.

The cases that are cited by the Bennett claimants recognize the standard for determining what is the next requirement under 503(b)(3)(d), which is making a substantial contribution under Chapter 9 or 11 of this title in the Bankruptcy Code.

The citation is that whether the services were rendered solely to benefit the individuals seeking on the recovery or to benefit all parties to the case. The claimants cite <u>In re Buttes</u> Gas and Oil Company for that proposition as a factor to look at.

Another factor that they cite is whether the service 2 provided a direct, significant, and demonstrable benefit to the estate and the extent of the benefit being a principle factor. They cite to In re Silia 101 Incorporated (phonetic) for that 5 proposition.

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And the third factor is whether the services were duplicative services rendered by attorneys from the committee, the committees themselves, or the debtor and its attorneys. 9 if one steps back and also looks at a case cited in this case by 10 \parallel the county, In re Celotex Corp., the benefit must be, or a contribution I should say, must be directly and materially contributory to the reorganization. It must foster and not interrupt the progress of the reorganization, must be $14 \parallel$ considerable in amount, value, and worth, and the case that's 15 cited for that is <u>In re Kidron, Incorporated</u>.

When a Court looks at what transpired in the life of a Chapter 9 case and looks at the claim that was filed, the Grigsby claim, there is no evidence presented to the Court of a demonstrated benefit by the Bennett claimants or by what is set forth with respect to the Grigsby claim, and so there's no evidence to support a benefit of any sort be direct or otherwise.

The second factor is that if one looks at what occurred during the <u>Jefferson County</u> bankruptcy case the being charitable with respect to how I would view what was done on behalf of the Bennett claimants was duplicative at best of what was being done

 $1 \parallel$ by the county in litigation in state and federal courts, and essentially repeated or made more difficult and more complex what 3 the county had to do in the bankruptcy case and in other state 4 and federal court litigation, in particular with respect to dealing with the claims and the validity and the value with respect to the sewer warrants.

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And so at this point we have a problem of duplicative effort being (indiscernible). We have a problem of there not being any demonstrated benefit with respect to what was done by 10 or on behalf of the Bennett claimants.

If you look at the claim, the Grigsby claim, most of the basis of the claim, at least in terms of hours and dollar amount, is a class action complaint motion to intervene in Adversary Proceeding 12-0016, which was filed on September 6th, 2012 and was amended on September 29th, 2012, and it was amended 16 to the class action complaint.

The reality is that both the motion intervene and the 18∥ class action complaint and its first amendment were filed after this Court had already taken under submission the legal issues and facts necessary to decide the issues in Adversary Proceeding 12-0016. As a result, this Court severed what was the Bennett claimants' class action and moved it into a new Adversary Proceeding 12-00120.

As initially filed, the class action complaint had no claims asserted against the county other than as an a nominal

1 defendant for which no recovery was sought. Because that original claim and its first amendment were poorly written, they 3 were drafted more in trend of thought and in many respects were 4 unintelligible. The Court granted a motion for a more definite statement by the county and a second amended complaint was filed on April 4th of 2013 naming only the county and the trustee of the sewer warrants as defendants.

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And so what you look at is a substantial aspect on which the Grigsby claim was founded was essentially litigation with respecting to the underlying validity and enforceability of sewer warrants, which was litigation that was already pending among others in New York and in Alabama in other courts, and so a significant aspect of what they were doing is repetitive.

If one looks at the claim that's been filed by the Bennett claimants, a portion of it would relate to what would be pre-petition if anything, but the overwhelming majority in amount of the asserted claim for 503(b)(3)(d) purposes is what is theoretically to be paid in the future post-petition under the agreements -- under the arguments presented by the claimants, and their argument was essentially that they would be required to pay potentially in the future higher rates and rates that they shouldn't be required to pay. However, the claimants present no evidence of any sort that allows determination of any amount of either portions of what the underlying claim would have been and that is in part why the alternative basis of the Court on

1 determining that they want a creditor was to value the claim, the 2 \$1.6 billion claim at zero.

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The next aspect is that the actions and conduct that $4\parallel$ are part of what the Bennett claimants believe supports the 5 payment of an administrative claim for the Grigsby claim legal $6\parallel$ fees and expenses is really negative with respect to the case. 7 The Bennett claimants objected to the plan. They objected to the very settlements that formed the critical parts of the plan. They appealed the plan confirmation seeking to have the plan modified in a way only the claimants want, not that the general creditor body wants, not the overwhelming majority and dollar amount of the various classes of creditors and not for the requisite number amount of the various creditors and the various classes.

The claims in the Bennett action were and are those of the county, as the Court has already held, not those of the Bennett claimants, which further indicates that what was going on was not for the benefit or a, excuse me, not a contribution of 19 any sort with respect to the case.

Overall, if one steps back and looks at the Bennett claimants contentions on which the Grigsby claim is founded, what was done was designed to advance the interest of the Bennett claimants, not to benefit the debtor, not to make a substantial contribution to the case or to other creditors, and most certainly it did not make a substantial contribution in the

 $1 \parallel positive$ sense to the case. Rather, it was negative because it 2 delayed matters, caused increased expenses to the debtor and 3 other creditors by way of added litigation and fights over 4 various aspects of the plan, and so if one steps back and 5 overlooks the fact that the Grigsby claim doesn't meet the 6∥ requirements for an administrative claim under a confirmed plan, it also doesn't demonstrate or meet the requirements that the Bennett claimants have a claim that would be allowable under 503(b)(3)(d), and as a result the Grigsby claim cannot be an 10 \parallel allowed claim for attorney compensation under 503(b)(4).

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Furthermore, there is the additional factor under 503(b)(4) of reasonableness with respect to the claims. And the supporting documentation in no way demonstrates the reasonableness of the compensation. In fact, it doesn't demonstrate to any degree this Court is able to ascertain in any meaningful manner that the legal fees and expenses being sought 17∥ were not essentially for fees and costs incurred solely with respect to the representation of Bennett claimants which provided no contribution to the case, and as a result a Court is sustaining the objection of Jefferson County to the what I've defined as Grigsby claim and it's disallowed. Anything further on this one?

(No audible response)

THE COURT: All right. Mr. Sullivan?

MR. SULLIVAN: Nothing, Judge.

THE COURT: Anybody on the phone have anything further? (No audible response)

All right. I'm going to leave the phone THE COURT: line connected. I've scheduled the Norfolk Southern claim for three o'clock and so we'll leave it at three o'clock.

MR. GRIGSBY: Your Honor?

THE COURT: Yes? Yes?

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I mean, I've been in court with you MR. GRIGSBY: before, so the question is, am I going to be able to respond or do you just want your testimony on the record?

THE COURT: First of all, who is this?

MR. GRIGSBY: Calvin Grigsby.

THE COURT: Mr. Grigsby, the answer is I have just ruled and this is not something to respond. You're free to appeal me. You know, that's the way the system works. I've made my ruling and for good or bad, that's my ruling, and so with respect to what I've called the Grigsby claim, that matter is over and so we'll stand adjourned until three o'clock central 19 time. The phone line --

MR. GRIGSBY: But, Your Honor, I mean, if there's no possibility to respond, why is this called a hearing? I mean, we got on the phone because we were told we were going to have a 23 | hearing.

THE COURT: Yes. It was a hearing on the oral -- it 25∥ was the oral ruling is what it was set up for, Mr. Grigsby.

1 not here to debate. I've made my ruling, Mr. Grigsby. 2 understand you don't like it.

MR. GRIGSBY: Well, no, no. That's not the issue. Ι |4| just wanted to cite some cases. For example, we represent a group of special taxpayers in accordance with the rules, not just a group of creditors. There is some differences there in terms of administrative fee requests.

> Mr. Grigsby, I --THE COURT:

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MR. GRIGSBY: (Indiscernible) --

THE COURT: Mr. Grigsby, let me just. This is over, 11 all right. I made a ruling. That's it. It's not -- I'm not going to take additional testimony, additional evidence or 13∥anything else, all right. You're recourse is either to accept what I've done or appeal me. I mean, that's the way I'm going to leave it and we'll stand adjourned until three o'clock. phone line will remain open.

(Recess)

THE COURT: ...we have Mr. Darby and Mr. Bailey here in person and Mr. Crawford here in person, so I guess it's time to get started. As I indicated when I was summarizing for Avron and Singerman a little of this is going to be repetitive but I don't want to have to go between records, and so what I want to do initially is do kind of a summary of the claim itself and some background information. Secondly, go through the structure of 25∥the plan and then, thirdly, go through 503(b)(3) and what I'll

1 call the Redding (phonetic) build-in or add on to 503(b)(3) as it's been interpreted in the Eleventh Circuit under N.P. Mining. And so that's kind of an overall view of what I'm going to try and do, either artfully or less than artfully. We'll see.

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And so in connection with Jefferson County, Alabama, Case Number 11-5376, I'm entering an oral ruling on the administrative claim request filed by Norfolk Southern and the objection thereto filed by Jefferson County, and I guess it's technically Norfolk Southern Railway Company.

The claim is predicated on an asserted entitlement to refunds that aggregate \$1,629,506.80. 224,976.52 were paid to the county between the months between November 16th, 2011 to January 20th of 2012. 982,484.34 were paid to the county from January 21st, 2012 to January 20th, 2013. An additional \$422,045.94 was paid to the county from January 21st to June 20th of 2013. And it was payments constituting consumer use and educational consumer use tax paid by Norfolk Southern to Jefferson County based on the dates that I've set forth. These payments began on and after the petition date for Jefferson County's petition through June 20th of 2013.

The tax -- the makeup of the taxes is in outline form. One percent educational use tax. It's levied under Alabama Code Section 40-12-4 in Jefferson County Ordinance Number 17-69. one percent consumer use tax that is levied under Alabama Act Number 67-405, and in total they aggregate two percent.

The makeup of the 1,629,506.80 between the educational 2 use tax and the consumer use tax is that approximately 3 \$814,753.40 was paid in by Norfolk Southern with respect to the educational use tax and an identical amount 4814,753.40 was paid 5 by Norfolk Southern in connection with the consumer use tax.

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Under Alabama law the one percent educational use tax allows the county to withhold what's called a collection fee from the amounts of monies that are remitted then to the trustee for the paying agent for the education warrants. The collection fee is approximately four percent of the gross proceeds collected of the education use tax. And essentially that means that with respect to the educational use tax all but four percent of what was paid in by Norfolk Southern to Jefferson County was paid in to Jefferson County as the collecting agent with respect to the education use tax. The monies were not retained by the county. Were simply collected on behalf of and for purposes of paying to the trustee for the educational warrants that were issued and for which the one percent education use tax was imposed.

The consumer use tax is divided into essentially two equal parts. The first one half share, as the parties have called it, is distributed as follows. One and a half percent of that one half goes to the county's general fund. Nine percent of the one half goes to the Jefferson County Department of Health and the balance of that first 50 percent goes to the indigent 25 care fund.

From the second one half share \$100,000 per month goes to the Birmingham-Jefferson Civic Center Authority, 31 percent 3 goes to the Jefferson County Department of Health, and the 4 balance goes to the county's general fund.

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I set forth the allocation because, with respect to both the -- and the flow of the monies, because both with respect to a portion of the educational use tax, excluding the collection fee, and with respect to the consumer use tax, there are portions of the consumer use tax that, and of the educational use tax, $10 \parallel$ that do not go to the county. They essentially go to an entity $11\parallel$ or entities that are not technically Jefferson County as the debtor in this case, and in particular the vast majority of the educational use tax flows that way, and in particular the consumer use tax goes to at least one entity that is not Jefferson County in the context of this case, that is Birmingham-Jefferson Civic Center Authority, and so it's not the debtor. Additionally, it may be that the same is true -- I'm just going 18 to leave it at that.

Having set forth the structure, the claim from Norfolk Southern rises or falls on whether these taxes were imposed unlawfully on the purchase and/or use of diesel fuel for rail transportation under the applicable state statutes, Alabama ordinance, or the act of Alabama. And it relies in significant part on an Eleventh Circuit decision that was captioned in the Eleventh Circuit, CSX Transportation, Incorporated v. Alabama

Department of Revenue, 720 F.3d 863, and Eleventh Circuit $2 \parallel$ decision from 2013, striking down the constitutionality of what is represented or purported to believe or believed to be by Norfolk Southern as a substantially similar tax, although it's not the same tax that was involved in the <u>CSX</u> case.

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That case was relatively recently reversed by the Supreme Court of the United States on March 4th, 2015. essential argument that was premised at the time the claim was filed and before the ruling of the Supreme Court reversing the Eleventh Circuit in significant part on the CSX Transportation case was that under Alabama's Taxpayer's Bill of Rights and Uniform Procedures Act, Alabama Code 40-2A-1 (sic), that Norfolk Southern is entitled to a refund for overpaid or erroneously paid taxes plus statutory allowed interest.

The gist of what happened on the Supreme Court's 16 reversal for what is relevant to this case is that -- and this --I'm not going to attempt to read the Supreme Court's opinion, but what essentially the Supreme Court said that the Eleventh Circuit did wrong was that they didn't look to another comparable tax that may be imposed on competitors, or in this case competitors to rail carriers, that is comparable to a tax that is imposed on rail carriers, and sent it back to the Eleventh Circuit to review and determine whether a comparable tax on other competing carriers in Alabama which are exempted from the rail carrier tax is sufficient to sustain the rail carrier tax that was imposed

1 in that case on CSX, and not requiring that for commerce clause 2 purposes that a given tax be applied to all similar carriers, 3 only that the tax that is imposed, even if it's under a different statutory scheme, is comparable with respect to the competing carriers. And that's -- I won't take that as a literal interpretation of the Supreme Court but that's my view of essentially what's at issue going back to the 11th Circuit from the Supreme Court.

And so at this point in time, it is potentially 10∥ possible as it was then apparently on two prior points in time that the tax in Alabama that is challenged by Norfolk Southern |12|| -- or the taxes I should say -- in this case the educational use tax and the consumer use tax, may be ultimately determined to be valid, they may ultimately be determined by the Supreme Court or the Eleventh Circuit to not be valid taxes.

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And so, the real fight here is on the validity constitutionally of the taxes at issue which has been an ongoing dispute at least with respect to CSX on a comparable type of tax if one accepts the characterization that Norfolk Southern makes of the CSX case, which I'm not saying I don't accept it, I just am saying if you assume that. And so it -my point really is that this is not an easy -- it is not -- it is a relatively complex problem with respect to the CSX case taxation. It's been in front of the Supreme Court, my memory is twice now and maybe it'll go up a third time sometime later on. It's an unusual type of situation that does not ordinarily and generally occur. All right.

So, let's at -- for purposes of what I have to do -- and this for those of you that were here at two o'clock when I did -- dealt with the Grigsby claim, this will be a little bit of a repeat but one -- when one is dealing with a Chapter 9 readjustment of debts of a municipal debtor, one has to pay attention to the different structure of Chapter 9 from Chapter 11. And in particular, one has to pay attention to Sections 903 and 904 of the Bankruptcy Code along with Sections 941 and 942 of the Bankruptcy Code.

Nine oh three is designed to retain the power of the State over its municipalities or restricting the ability to interfere with the power of the state to regulate and control its municipal subdivisions including among other things its uses -- the municipality's uses of its monies and properties.

Secondly, 904 is a limitation on the jurisdiction of the Bankruptcy Court that goes beyond just what's in the Bankruptcy Code but encompasses other restrictions that might apply to a Bankruptcy Court or another federal court sitting as a Bankruptcy Court. And among other things, it preserves the political integrity with respect to the county -- in this case, Jefferson County -- and it preserves to the county itself the ability to decide in its sole discretion how it uses its monies and properties including its revenues.

Section 941 gives the county the -- the debtor in $2 \parallel$ this case -- the right to propose a plan of arrangement. 3 does not permit any other person or entity including this Court or another court to propose a plan. Similarly, Section 942 grants only to the county, not to another entity, not to this Court or any other court, the right to modify the plan of adjustment.

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And the clear import and impact of these sections --9 of the Bankruptcy Code and particular in Chapter 9 that I've cited is that only the municipal debtor may propose a plan and only the municipal debtor may modify a plan of adjustment. again, by way of repetition, this Court can't propose or modify, nor can any other court propose or modify without the agreement or consent of, in this case, Jefferson County.

There's also another major implication from this structure that relates to mootness and the issues of mootness. understand the structure of 903 and 904, along with 941 and 42, and that being the categories of sections that deal with restrictions on a power of the court and the power to interfere with the political operations, the financial operations of the municipality along with the restriction on who may propose a plan and limit a plan, it makes, if one thinks about it, the application of the mootness doctrines even more applicable in a Chapter 9 case then they would otherwise be in a Chapter 11 case.

And so having said that, what I need to do initially $2 \parallel$ is to go through Jefferson County's plan. In Section 1.1, 3 Number 6 defines administrative claim as a claim for administrative costs or expenses that are entitled to priority and payment under Bankruptcy Code Sections 503(b), 507(a)(2) and Section 901.

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Section 901 simply builds into Chapter 9 Section 503(b) and 507(a)(2). It doesn't do more than that. 507(a)(2) in a context of a Chapter 9 case gives the priority to administrative expenses that are allowed expenses under 503(b). There are certain residual items in 507(a)(2) that 12 \parallel have no application to this case and I'll deal with those.

And then 503(b) is the statutory provision of the Bankruptcy Code incorporated into Chapter 9 and it deals with the types subject to the Reading v. Brown, what I'll call doctrine of what types of claims will be given administrative priority treatment in a Chapter 9 case and outside of Chapter 9 18 in other cases.

Section 1.1 of the plan again, Number 53 defines a claim to be any claim as that word is defined by Bankruptcy Code Section 101.5 against the county or against property of the county whether or not asserted in the case. Section 101.5 of the Bankruptcy Code defines a claim as either a right to payment or a right to an equitable remedy.

In this case the claim is arguably as presented by

1 Norfolk Southern a right to payment even though it may not be a judgment. Even though it's not liquidated necessarily at this 3 point in time. It's -- and so, the next provision that I need 4 to look at is Section 2.2 of the plan which deals with administrative claims and it has five types that are set forth in Section 2.2(b) through (d) of the plan of adjustment. five are administrative claims generally, what are called cure payments, 503(b)(9) claims, professional fees and administrative tax claims.

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And so under the structure of the plan, the --Norfolk Southern must fall because of the categories that there are of administrative claims into Section 2.2(b)(1) for administrative claims generally. And that provision provides that, unless the person holding an allowed administrative claim, which is a defined term, agrees to different treatment or has already been paid in full, such amount of such allowed administrative claim, the county shall pay that person in -person cash in an amount equivalent to the allowed amount of such administrative claim without interest. And then it specifies the timing of the payment.

And so, that's the category that Norfolk Southern has to fall into. And as a result for administrative claims generally it has to have an allowed administrative claim which would fall within the literal language of Section 503(b)(3) or would fall within the Reading v. Brown doctrine under

503(b)(3).

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Joined with the code sections that I've referenced 3 and the prior plan sections that I've referenced are the provisions of the county's plan in Section 2.2(e) which limits what claims may be priority claims and it reads, the only category of priority claim incorporated into Chapter 9 -- into a Chapter 9 case through Bankruptcy Code Section 901(a) are administrative claims allowed under the Bankruptcy Code's -under Bankruptcy Code Section 507(a)(2).

The treatment of an allowed administrative claims under the plan is described in Section 2.2(b) above and in particular no other kinds of priority claims set forth in Bankruptcy Code Section 507 are recognized during title to priority in Chapter 9 on this case but rather are treated in Chapter 9 and in this case and classified in the plan as 16 general unsecured claims.

And so essentially the structure at this point is that in order to have a priority treatment under the terms of the plan what Norfolk Southern must have is a claim that essentially runs through the priority provision of Section 507(a)(2) which then has you look at 503(b)(3). And so -additionally Section 1.1, definition 9(b) -- Subpart (b), defines an allowed administrative claim as a claim arising on or after the petition date, excluding a 503(b)(9) claim, a claim that has been allowed pursuant to Section 2.2(a) of the

plan.

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Section 2.2(a) of the plan provides that for an 3 allowed administrative claim that there are -- is a filing and $4 \parallel$ a service of a motion requirement that's not in dispute as part of this -- the Norfolk Southern claim and that the Bankruptcy Court has to enter a final order allowing the claim. for purposes of today, that's the aspect that I've got to look at with respect to the allowance of the claim.

I want to point out that the structure of the 10 county's plan and how it treats and implements administrative claims was never objected to during the confirmation by any party, whether it was the Grigsby/Bennett claimants or Norfolk Southern or anybody else.

And that provision is not subject even to any pending appeal. The only appeal that I'm aware of is the Bennett claimant's appeal and that was not part of their appeal either. And so no one has actively objected to how that provision with treatment and recognition of administrative claims is structured.

And so for Norfolk Southern claim, whether it has an administrative claim under the only applicable provision which is for those classified as general administrative claims under the Jefferson County plan of adjustment, rises or falls, at least in part, for how it is treated under Section 503(b) of 25 the Bankruptcy Code.

Norfolk and Southard (sic) does not argue any $2 \parallel \text{provision set forth in Section 503(b)}$ is applicable, rather its 3 sole reliance is on <u>Reading Company v. Brown</u>, a United -- a $4 \parallel 1968$ decision of the Supreme Court of the United States, deciding what was an administrative expense under a comparable section of the Bankruptcy Act of 1898. Section 64(a)(1) alternatively cited as 11 U.S.C. Section 104(a) which has been repealed, and so, what the Court has to do is look at the 9 Eleventh Circuit precedent to see if Reading survived the 10 enactment of the Bankruptcy Code. Under the N.P. Mining case, 963 F.2d 1449, a Eleventh Circuit decision of 1992, this issue is resolved.

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Bear with me. I've got a shift between documents. So, if I look at the N.P. Mining case which dealt with punitive 15 penalties for mining reclamation violation, there were several issues that the Eleventh Circuit looked at. One was to resolve whether 503(b) and the listing in 503(b) is an exclusive listing of the only categories of claims that are entitled to 19 an administrative priority.

And it's analysis by comparison of the two including words under Section 503(b) and by reference to the (indiscernible) of the Bankruptcy Act which it deemed to be substantially similar was that the listings in 503(b) were not exclusive. They were simply a listing of certain items but did not exclude other items that were not specifically listed as

part of 503(b).

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It also looked at <u>Reading v. Brown</u>, which is 391 U.S. 3 471, 1968 decision of the Supreme Court of the United States, dealing with certain tort claims asserted against a bankruptcy trustee payable -- and whether they were payable as an administrative expense even though they were not beneficial to the bankruptcy estate in that case. And the type of tort claim was a fire that started at the property. It was in the Chapter 9 Roman Numeral 11 Bankruptcy case under the Bankruptcy Act and spread through adjoining properties. And part of the rationale of Reading was that costs normally incident to the operation of a business can be an administrative expense under what was Section 104(a) of Title 11. It was later repealed by the Bankruptcy Code.

In deciding N.P. Mining the Eleventh Circuit did not 16∥rely on the fairness to claim holders doctrine that was discussed in Reading or environmental protection issues relied on by other courts in the context of what the type of claim in N.P. Mining, rather they relied upon the Reading opinion and a statutory provision, 28 U.S.C. Section 959(b), that the trustees operate in a state in compliance with state law as an espoused policy of 28 U.S.C. Section 959(b). That discussion and what I've put forth on N.P. Mining is on Page -- is at -excuse me -- 963 F.2d at 1453.

The Eleventh Circuit looked at the policies also

1 behind 503 -- Section 503(b) of the Bankruptcy Code and one was 2 to facilitate the rehabilitation of the insolvent business by 3 encouraging third parties to provide the business with necessary goods and services. And for purposes of 503(b), this is not applicable to the county because the county is not operating a business first of all and the collection or not of a refund of taxes does not discourage or encourage, in this case, Norfolk Southern to provide or not provide good or -goods or services to the county, so that particular rationale behind an underlying 503(b) doesn't exist in this case.

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Second, the -- excuse me -- next, I should say, the Eleventh Circuit looked to authority that dealt with and deemed that 503(b) should be narrow interpreted to keep fees and administrative expenses at a minimum to preserve as much of the estate as possible to creditors. In other words to preserve the estate and pay those post-petition -- you pay only those post-petition costs and expenses that are beneficial to the estate.

This aspect of 503(b) was specifically rejected in N.P. Mining and that's at Page 1454. And it rejects the idea that 503(b) only includes those post-petition costs and expenses that benefit the estate and doesn't accept that. to support why I projected that, it cites to Reading v. Brown and what Reading cites is the actual and necessary costs should include costs ordinarily incident to the operation of the

1 business.

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And here, in the context of this case, we have a 3 state tax and a local comparable that are challenged as 4 unconstitutional, which as I pointed out early is not the 5 usual, customary, ordinary item that's incident to the operation of the business. If it is anything, it is the converse, it is not an ordinary and hopefully should be an infrequent and extraordinary event in the operation of any business if the county were in business, which the county is not. And so, there's that aspect of Reading and that aspect of N.P. Mining that this case doesn't mirror and (indiscernible) 12 much.

Next the Eleventh Circuit looks at Reading and 14 recognizes again that -- more correctly, that what you had was a receiver operating in a Chapter 11 not a trustee and that acts that -- that actual and necessary costs within the Bankruptcy Act at the time includes post-petition costs ordinarily incident to the operation of the business that do not confer benefit on the estate and that these can qualify as actual and necessary expenses of preserving the estate.

But Reading does not hold that in all cases costs normally incident to the operation of the business are administrative expenses. Rather it held this only for some cases and the Eleventh Circuit recognized this -- this is at Pages 1454 and 55 of N.P. Mining. And so, what you have so far

under N.P. Mining and under Reading is that there's a business 2 being operated, that the claim occurred post-petition from the 3 operation of the business and that if that's the case and they are ordinarily incident to the operation of the business, the possibility exists that they may be given administrative claim priority status in some cases but not all cases.

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The Eleventh Circuit then looked at -- more detail at Reading's factors. One was fairness. And the fairness was to all persons having claims versus an insolvent debtor. Reading, the Supreme Court determined that a trustee's -although it's technically a receiver's negligence, that occurred during the operation of a railroad, which is a business, not a municipal entity, entitled those harmed to be given an administrative priority.

The Supreme Court chose to put those who are harmed post-petition by the operation of a business -- that they be given a priority over existing creditors, meaning pre-petition creditors. And what is -- what takes some time to -- at least for this Court to fathom through, is what is meant by fairness. And Reading's fairness was not in the global analysis of the fact -- of factors on treatment of all claims and what is fair. Rather it was whether existing -- that is pre-petition creditors who wanted the reorganization to proceed for a hoped for better return, whether they should be paid equal to, above 25 or below in priority with a class of post-petition creditors

1 that were harmed by the operation of the very business that the 2 pre-petition creditors want to operate.

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And so essentially, the fairness that is looked at is 4 not allowing pre-petition creditors to enhance their recovery 5 by not paying post-petition creditors harmed by the postpetition business operation and it was a recognition that the post-petition creditors and the fairness was that if you're 8 | harmed during the post-petition period in certain instances, 9 that those particular people should be paid ahead of pre-10∥petition creditors under the Bankruptcy Act, which the Eleventh Circuit in N.P. Mining has determined that that sort of fairness would -- in Reading would carry forward. Mining, fairness was not an issue though and so they didn't utilize it. They basically determined that fairness does not apply to the fines because they weren't compensation for an injury in N.P. Mining and that discussion's at Page 1456.

Next the Court looked at Reading and it was based 18 upon placing tort claimants from post-petition operation of the business and first priority and doing that would encourage receivers to ensure the businesses they operate. And they determined in N.P. Mining that the encouragement factor didn't exist but it -- in that case because they were not looking to get civil penalties that were encouraged or discouraged the purchase of reclamation bonds because they had not -- didn't 25 have a relationship to the actual cost in reclamation.

And so when we look at whether there's some 2∥ justification in this case that would justify applying the 3 Reading doctrine, the issue of encouragement or discouragement of certain types of conduct needs to be looked at. And here, refunds of the types of taxes involved that would only occur if the statutes and ordinances involved were ultimately struck down -- wouldn't encourage or discourage any aspect of the operation of a business if the county is considered a business, 9 which it is not.

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And so the Reading factor of fairness doesn't apply 11 in this case. The Reading factor of encouraging or $12 \parallel$ discouraging certain conduct doesn't apply in this case. 13∥Eleventh Circuit also rejected the idea that the concept that 14 you must yield to governmental interest and public health and 15 safety because in the N.P. Mining case there was no threat like health and safety based on their determinations and the fines are not paid for environmental cleanup abatement of an environmental hazard caused by the estate. And that's at N.P. Mining at Page 1458.

Similarly in this case, as with N.P. Mining, there's no threat to public health or safety, there's no environmental cleanup involved, and so that particular factor that other courts have looked at to justify imposition or expansion of Reading into other areas doesn't exist in this case.

Next N.P. Mining looks at 28 U.S.C. Section 959(b)

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and the federal policy embedded in it. And the policy that is 2 embedded into it is that a debtor-in-possession, a trustee and 3 I'll add although it's not in the Eleventh Circuit opinion, 4 certain others such as receivers, should manage and operate the property in his or its possession according to the requisites or requirements of valid laws of the states in which the property is situated in the same manner as the owner or possessor would be bound to do so that was -- if they were not in bankruptcy.

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And the Eleventh Circuit and N.P. Mining held that, 11 via Section 959(b), ensuring compliance with state laws is sufficient to place civil penalties within costs ordinarily incident to the operation of the business. But in N.P. Mining the underlying rationale for Section 959(b) and the legislative history for how it arose, which was from a case that's referenced as the Bardin doctrine (phonetic), was not to give unfair advantage to the bankruptcy estate over non-bankrupt competitors. And here this underlying policy for Section 959(b) does not exist because there is not a bankrupt competitor among other factors.

Next I'll point out an opinion that's a published opinion in the Jefferson County case dealing with Cooper Green Mercy Hospital. I have a long discussion that's more than detailed for why 28 U.S.C. Section 959 does not apply to a Chapter 9 debtor. And therefore this N.P. Mining rationale

 $1 \parallel$ does not exist here or supporting the making of a tax refund, a $2 \parallel post-petition$ cost ordinarily incident to the operation of a 3 business. And it does not support it being within Section 503(b). And rather than restate what's in my Jefferson County opinion dealing with Cooper Green, I'll simply incorporate it by reference.

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The tax issue is also not applicable, which was one recognized in Reading and by N.P. Mining. When you have, as we do in this case, a valid dispute over a complex issue regarding the federal constitutionality of tax laws, which is not a frivolous dispute, which is evidenced by what is cited by Norfolk Southern as a comparable tax dealing with CSX Transportation, which has been on multiple appeals to the Supreme Court and has been sent back on multiple occasions.

And here the Supreme Court's reversal of the decisions of lower courts on two prior occasions over a similar state tax law that Norfolk Southern relies on evidences that this is not a frivolous or easily resolved federal question of law and therefore not likely that it is one that allows for a refund of such a tax and it would not deter any future taxation because either the tax is upheld and is fully collectable or it is a one-time striking down of the tax and it's collection is not repeatable. And so, you can't have a deterrent issue prospectively with respect to the tax that's at issue.

And so when one analyzes all of the Reading factors,

1 those that were used by the Eleventh Circuit and N.P. Mining, 2∥ they do not support the payment of Norfolk Southern as an 3 administrative priority expense in this Chapter 9 context nor $4 \parallel$ do they support what would have to happen in this case, which has never occurred in a Chapter 9 case, and that is the expansion of Reading from its recognition in Chapter 11 cases under the Bankruptcy Code, it's recognition in Chapter Roman Numeral 11 of the Bankruptcy Act. It has never been, based on this Court's review of the case law, which was hundreds of 10 cases, recognized in a Chapter 9 case.

And so when you look at the various factors, one, the analysis of Reading and N.P. Mining was the operation of the business -- and this is more by way of summary -- it's -- which the county is not and so this Court would have to expand Reading to apply to a non-business entity -- which has never been done -- would have to expand it also to a municipal 17 debtor, which has never been done.

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Section 28 U.S.C. 959 simply does not apply for the reasons I've set forth in greater detail -- Section 28 U.S.C. 959 doesn't apply in a Chapter 9 case for a litany of reasons that I've set forth and incorporate by reference in my Cooper Green opinion in Jefferson County.

As I've already indicated, this Court would have to expand Reading beyond how it's been utilized -- and I want to point out something that's not recognized by any of the case

law and under the Bankruptcy Code -- Reading was a Chapter
Roman Numeral 11 case under the Bankruptcy Act. And
reorganizations under the Bankruptcy Act occurred under Chapter
Roman Number 10 and under Chapter Roman Numeral 11.

Chapter 10 is the chapter that is most similar to what is now Chapter 11 of the Bankruptcy Code. Chapter Roman Numeral 11 of the Bankruptcy Act had limited application to affect only certain categories of debt, not all categories of debt in theory I will tell you.

In theory it was designed with respect to a limit category and I will tell you and I was involved in a case called <u>Continental Realty</u> that was an Act case representing a receiver in a Chapter 11 that actually went beyond the categories it was supposed to apply to but in theory Chapter Roman Numeral 11 of the Act had a far limited -- more limited scope in its application and none of the cases pay attention to that difference and whether it makes a difference in <u>Reading</u> -- in the application of <u>Reading</u> under Chapter 11 of the Bankruptcy Code and that's an Arabic 11. I'm not going to deal with it today, I want to point out that there's a distinction that nobody's paid attention to.

And so, the other differences that Chapter Roman

Numeral 11 of the Bankruptcy Act generally the person or entity

operating whatever business was was a receiver, not a trustee

and in Chapter 10 of the Bankruptcy Act the person that would

1 poperate the entity was a trustee not a receiver which is more 2 comparable in Chapter 11 (indiscernible). And so that muddies 3 the water on how this case would -- and the Reading case and N.P. Mining would be moved over into a Chapter 9 even more when you recognize that Chapter 9 doesn't operate anywhere like a Roman Numeral Chapter -- excuse me -- Arabic Chapter 11 of the Bankruptcy Code or under either a Chapter Roman Numeral 10 or Roman Numeral 11 of the Bankruptcy Act.

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And so given all those factors, the Court has determined that the objection of Jefferson County to the administrative claim treatment of Norfolk Southern should be sustained and the claim is not allowed as an administrative claim under the terms of the county's plan that is in Section 2.2(e) that means that should Norfolk Southern ultimately 15 prevail with respect to the legality -- I should say the illegality of any of the consumer use tax or the education use tax, it would be relegated under the terms of the plan as a claim that's general unsecured not an administrative priority. That's only if they ultimately prevail on their position that the tax imposed -- that the two taxes imposed are constitutionally or otherwise legally in front.

There is a further factor if you also look at N.P. It restricted what it allowed with respect to what Mining. would be an administrative priority excluding any civil penalties that arose out of violations that occurred pre1 petition and excluding those that arise out of civil penalties 2∥imposed from operation -- from the time period that there were 3 no operations of the business, that is when a trustee was appointed prospectively forward because the trustee didn't operate the business.

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The business operation is actually estopped under N.P. Mining's fact slightly before the trustee was appointed 8 and all it was doing is they were essentially buying coal to $9 \parallel$ cover coal contracts and not mining coal. And so to the extent 10 that there were impositions of penalties during that tine period where there were no operations, there was no 12 administrative claim status.

I mention that because if you view and look at 14 Norfolk Southern's claim and should they ultimately prevail on 15 the illegality of the one or both of the education use tax or $16 \parallel$ consumer use taxes, for priority purposes they -- as I've already indicated, they would not have a priority but with 18∥respect to their general unsecured status, the fact is that $19 \parallel \text{portions}$ of both taxes did not get paid to the county.

Portions were effectively paid to the trustee for the warrant holders with respect to the education use tax and that's substantially all of that tax less the four percent collection fee and then there are -- is a smaller portion of $24 \parallel$ the consumer use tax that was also not paid to the county. 25 They flowed through the county but they were essentially

collected for the benefit of somebody other than the county.

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And so those monies were never received by the county 3 for the county's uses and are essentially not within what would $4\parallel$ be a claim against the county. They may be a claim against the party that was the party that got the payment through the county but they really aren't claims that essentially are from monies that the county received for purposes of the county.

And so, should there be an ultimate determination 9 that there is a general unsecured claim, it would not be to the 10 | extent of monies not paid to the county as the county. would -- in other words, exclude monies that were simply collected and -- as a past through for the benefit of the recipients of the monies which were the trustee and a warrant holders for payment to the warrant holders under the educational use tax and with respect to at a minimum the Birmingham Jefferson Civic Center Authority for the \$100,00 a month, whatever prorated portion of that monthly amount would 18 be allocated.

All right. So, essentially the ruling is that there is no Reading priority that would be built in to 503(b) under the Supreme Court's decision or N.P. Mining. Secondly, that the factors that the Eleventh Circuit looked at relating to a 503(b) claim in conjunction with Reading aren't net in this case and so that there is no entitlement to an administrative 25 priority. That's the essential.

Now, the ultimate resolution of this claim and 2 whether it's a general unsecured is for a later date in time 3 depending on what ultimately happens either in the CSX case or 4 if that doesn't resolve it, ultimately in some potential future 5 challenge to the underlying taxes that are the basis of the education use tax and the consumer use tax at issue here.

Unless there's something further, we'll stand $8 \parallel$ adjourned. Oh, one other thing. Would you folks draft a 9 proposed order that simply says something to the effect that 10 based on the findings of fact, conclusions of law set forth on 11 the record and incorporating in by reference what happened, 12 happened. All right.

UNIDENTIFIED ATTORNEY: Yes, Your Honor. We'll share

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15 THE COURT: All right.

16 UNIDENTIFIED ATTORNEY: -- (indiscernible) before we

17∥ submit it.

18 THE COURT: That's fine. Anything else?

UNIDENTIFIED ATTORNEY: No, Your Honor.

20 THE COURT: Mr. Stewart?

21 MR. STEWART: Yes, sir?

THE COURT: Anything else for here?

23 MR. STEWART: No, sir. Thank you.

24 THE COURT: All right. Thank you. We'll stand

adjourned. 25

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<u>C E R T I F I C A T I O N</u>

We, WENDY ANTOSIEWICZ and CINDY POST, court approved transcribers, certify that the foregoing is a correct transcript from the official electronic sound recording of the proceedings in the above-entitled matter, and to the best of our ability.

| <u>/s/ Wendy Antoslewicz</u> | |
|------------------------------|--|
| WENDY ANTOSIEWICZ | |
| /s/ Cindy Post | |
| CINDY POST | |

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Collette Funderburg c/o Michael J. Antonio, Jr. 2516 11th Avenue North Birmingham, AL 35234 cr CSX Transportation, Inc. c/o James H. White, IV 420 20th Street North intp Suite Birmingham, AL 35203 100 Municipal Lane cr City of Hoover, Alabama Hoover, AL 35216 c/o Wilkinson Law Firm 215 N. Richard Arrington, Jr. Blvd. intp James Pruitt Suite Birmingham, AL 35203 Universal Hospital Services, Inc. 211 Summit Parkway, Suite 128 cr Birmingham, AL 35209 c/o Najjar Denaburg PC Birmingham, AL 35203 JAMES R CRANE 2125 Morris Avenue intp Lehman Brothers Special Financing Inc. c/o Christian & Small LLP 505 20th Street North Suite cr Birmingham, AL 35203 W.C. Rice Oil Company, Inc. c/o James H. White, IV 420 20th Street North Suite intp Birmingham, AL 35203 1600 intp **BNSF** Railway Company c/o James H. White, IV 420 20th Street North Suite Birmingham, AL 35203 1600 Delores W. Frost c/o W. L. Longshore, III cr 2009 2nd Avenue North Birmingham, AL 35203 Fairfield Ventures, LLC 2001 Park Place North, Suite 1400 Birmingham intp 2019 Third Avenue North intp Moore Oil Company c/o Brenton K. Morris, Esq. Birmingham, AL 35203 Innovation Depot, Inc. as successor to Entrepreneurial Center 1500 First Avenue North Birmingham, AL cr 35203 U.S.A. The Bank of New York Mellon, as Indenture Trustee c/o Waller Lansden Dortch & Davis, LLP 1901 Sixth mv Avenue North, Suite 1400 Birmingham, AL 35203 First Commercial Bank, as Indenture Trustee cr 800 Shades Creek, Parkway Birmingham, AL 35209 1819 5th Ave North Birmingham, AL 35203 One Federal Place George Carpinello intp Maralyn Gholston Mosley 1208 17th Street SW Birmingham, AL 35211 mv Maralyn Gholston Mosley 1208 17th Street SW Birmingham, AL 35211 aplt Brenda Walls c/o Walter F. McArdle Spain & Gillon, LLC 2117 Second Avenue intp North Birmingham, AL 35203 Thadd Tidwell c/o Walter F. McArdle Spain & Gillon, LLC 2117 Second Avenue intp Birmingham, AL 35203 North William A Bell, Sr Burr Forman LLP 420 N 20th St. Suite 3400 Birmingham, AL 35203 res City of Birmingham, Alabama Burr & Forman LLP 420 N 20th St., Suite 3400 Birmingham, AL res 35203 City of Bessemer, Alabama 1813 3rd Avenue N. Suite 200 City Attorney Bessemer, AL cr 35020 Haskell Slaughter Young & Rediker, LLC 2001 Park Place North 1400 Park Place intp Birmingham, AL 35203 Tower Matthew Howard c/o White Arnold & Dowd P.C. 2025 Third Avenue North intp Birmingham, AL 35203 500 c/o Robert Potter, Mann & Potter, P.C. 600 University Park Place, Suite Ronald Harold Steber cr Birmingham, Al 35209 250 605 Richard Arrington Jr BL N Ala Gas Co cr Birmingham Ad Hoc Sewer Warrantholders c/0 Tanner Guin & Crowell, LLC cr 2711 University Blvd. Tuscaloosa Bank of New York Mellon, as Indenture Trustee Fic/o Waller Lansden Dortch & Davis, LLP Attn: Ryan tr Nashville, TN 37219 511 Union Street, Suite 2700 Cochran Jonathan M. Wagner Kramer Levin Naftalis & Frankel LLP 1177 Avenue of the Americas New intp York, NY 10036 Fundamental Partners II LP 745 Fifth Avenue, 30th Floor New York, NY 10151 intp Kurtzman Carson Consultants LLC Attn: James Le 2335 Alaska Ave. El Segundo, CA 90245 intp Monarch Alternative Solutions Master Fund Ltd intp c/o Monarch Alternative Capital LP 535 Madison Avenue, Floor 26 New York, NY 10022 Stone Lion Capital Partners LP intp 555 Fifth Avenue 18th Floor New York, NY 10017 Societe Generale, New York Branch 1221 Avenue of the Americas New York, NY 10020 intp Dell Marketing, L.P. cr c/o Streusand, Landon & Ozburn, LLP 811 Barton Springs Rd. Suite 811 Austin, TX 78704 Carl A. Tomtis 1735 Mountain Laurel Lane Hoover, AL 35244-1129 intp Monarch Capital Master Partners II LP c/o Monarch Alternative Capital LP 535 Madison Avenue, Floor intp New York, NY 10022 intp The Water Works Board of the City of Birmingham 3600 1st Avenue North Birmingham, AL 35222 Mike Agnesia c/o Benton & Centeno, LLP 2019 Third Avenue North Birmingham, AL 35203 intp David Harris, III c/o Benton & Centeno, LLP 2019 Third Avenue North Birmingham, AL 35203 intp Charles E Wilson c/o Benton & Centeno, LLP 2019 Third Avenue North Birmingham, AL 35203 intp E. Richard Rutfield 55 Shaw Farm Rd Canton, MA 02021-3441 intp Ted E Self c/o Miller, Christie & Kinney, PC 2090 Columbiana Road **Suite 3400** Vestavia cr Hills, AL 35216 Annie G. Saxon 35 Rosewood Lane Ashland, AL 36251 intp Louis L. Lunetta, Jr. 3208 Powers Ford SE Marietta, GA 30067 intp intp Henry A. Parker 1256 Highland Pkwy Morris, AL 35116-1837 Mobile, al 36601 Pamela Lynn Lieb c/o Richard M. Gaal P.O. Box 350 cr Frank Jordan Lieb c/o Richard M. Gaal P.O. Box 350 Mobile, AL 36601 cr 225 Medford Knoxville, TN 37922 Gladys Smith intp 116 Munich Circle James Brazzill Birmingham, AL 35211 intp 341 Sun Valley Circle intp Betty J. Rodman Center Point, AL 35215 Frances E. Weems P O Box 320863 Birmingham, AL 35232 intp 1012 4th CT W Lucille Crawford intp Birmingham, AL 35204 ConocoPhillips Co. c/o James H. White Baker Donelson 420 20th Street North, Ste. intp Birmingham, AL 35203 1400 Citgo Petroleum Corp. c/o James H. White **Baker Donelson** 420 20th Street North, Ste. intp 1400 Birmingham, AL 35203

Energy, LLC Allied intp c/o James H. White Baker Donelson 420 20th Street North, Ste. 1400 Birmingham, AL 35203 P.F. Moon and Co., Inc. P.F. Moon and Co., Inc. 2207 Hwy. 103 intp West Point, GA 31833 1416 MONROE AV SW APT 7 BIRMINGHAM, AL 35211 BERNICE AVERHART mv Longmeadow, LLC c/o David B. Anderson Anderson Weidner, LLC intp Financial Center, Suite 505 North 20th Street Birmingham, AL 35203 1450 Gary L. Owen and Associates, Inc. 510 Emery Drive West Hoover, AL 35244 mv Bill D. Bensinger Baker Donelson 420 20th Street North **Suite 1400** intp Birmigham, AL 35203 Charlotte Ryan 624 Sandusky Road Birmingham, AL 35214 res Norfolk Southern Railway Company c/o Roy Crawford P.O. Box 830612 Birmingham, Al cr 35283-0612 P.O. BOX 36489 N. Chesterfield, VA 23235-8010 Revenue Cycle Management, LLC cr cr Zack Azar Azar & Azar, L.L.C. 4276 Lomac Street Montgomery, AL 36106 Wells Fargo Real Estate Tax Services, LLC 1587 Northeast Expressway Atlanta, GA 30329 cr intp VAlerie Rowry 2202 2nd Avenue North Birmingham, AL 35203 Spencer Holdings, LP c/o Murphy & Anderson, P.A. 50 N. Laura St. Ste 1675 Jacksonville, cr FL 32202 Delores Sprouse c/o Michael B. Odom Rumberger Kirk & Caldwell, P.C. 2204 Lakeshore Dr., Ste. cr Birmingham, AL 35209-6739 125 c/o Michael B. Odom James Sprouse Rumberger Kirk & Caldwell, P.C. 2004 Lakeshore Dr., Ste cr Birmingham, AL 35209-6739 125 Mary Sue B. Nash Suggs c/o Michael B. Odom Rumberger Kirk & Caldwell, P.C. 2204 Lakeshore cr Birmingham, AL 35209-6739 Dr., Ste. 125 c/o Michael B. Odom Rumberger Kirk & Caldwell, P.C. Carl Suggs 2204 Lakeshore Dr., Ste. cr 125 Birmingham, AL 35209-6739 Jerry Hall P O Box 321601 Birmingham, AL 35232 intp Health Assurance LLC c/o Jamie A. Wilson, Esq. Benton & Centeno, LLP 2019 Third Avenue cr Birmingham, AL 35203 Herman Henderson DeMoss c/o W. L. Longshore, III Longshore, Buck & Longshore, P.C. 2009 cr Birmingham, AL 35203 Second Avenue North 1780 Gadsden Highway City of Leeds c/o Shay Click-Reynolds Birmingham, AL 35235 cr P.O. Box 2189 Montgomery, AL 36102-2189 Charles N. Parnell, III c/o Parnell & Crum, P.A. aty Ceres Environmental Services, Inc. 2125 Morris Steven D. Altmann Najjar Denaburg PC cr Avenue Birmingham, AL 35203 City of Mulga c/o Miranda Black P.O. Box 549 cr Mulga, AL 35118 1604 Pinson Valley Parkway City of Tarrant, Alabama c/o Lillian Keith, City Clerk Tarrant, AL cr 35217-0220 Michael B. Odom Rumberger Kirk & Caldwell, P.C. 2204 Lakeshore Dr., Ste. 125 aty Birmingham, AL 35209-6739 intp Anne–Marie Adams Jeff Co District Ct-Civil Div Hugo Black U. S. Courthouse 1729 5th Avenue Birmingham, AL 35203 North SPOTSWOOD SANSOM & SANSBURY LLC aty Spotswood 2100 Third Ave N #940 Birmingham, ÂL 35203 Houston, TX 77002-5213 Aaron Power aty 1100 Louisiana Ste 4000 Amy Caton Kramer Levin Naftalis & Frankel LLP 1177 Avenue of the Americas New York, NY aty 10036 MASON EDELMAN BORMAN & BRAND LLP 90 S Seventh St St aty Brian J. Klein Minneapolis, MN 55402-4140 3300 aty Brian P. Hall 1230 Peachtree Street NE Atlanta, GA 30309-3592 Chevene Hill PO Box 59383 Homewood, Al 35259 aty Clark T. Whitmore 3300 Wells Fargo Center aty 90 South Seventh Street Minneapolis, MN 55402 Corinne Ball Jones Day 222 East 41st Street New York, NY 10017 aty Dana S Plon aty Sirlin Gallogly & Lesser, P.C. 123 South Broad Street Suite 2100 Philadelphia, PA 19109 Daniel Holzman 51 Madison Ave 22nd Floor Ney York, NY 10010 aty David L. Eades 100 North Tryon Street Ste 4700 Charlotte, NC 28202-4003 aty Kramer Levin Naftalis & Frankel LLP Elan Daniels 1177 Avenue of the Americas New York, NY aty aty Frank O. Hanson 4401 Gary Avenue Fairfield, AL 35064 McDermott Will & Emery LLP 340 Madison Avenue New York, NY Gregory Andrew Kopacz aty 10173-1922 Henry Walker, Jr 2330 Highland Ave Birmingham, AL 35205 aty 425 Lexington Avenue Ian Dattner Simpson Thacher & Bartlett LLP New York, NY 10017 aty Ney York, NY 10010 Jake Shields 51 Madison Ave 22nd Floor aty Jeffrey McClellan 1200 Abernathy Road NE Ste 1200 Ste 1200 Atlanta, GA 30328 aty 51 Madison Avenue 22nd Floor Jon Pickhardt New York, NY 10010 aty Joyce Gorman 1875 K Street N.W. Ste 750 Washington, DC 20006 aty Kårl Dix, Jr. 2700 Marquis One Tower Smith Currie & Hancock LLP 245 Peachtree Center Ave aty NE Atlanta, GA 30303-1227 Katherine Scherling Kenneth N Klee 51 Madison Ave 22nd Floor New York, NY 10010 aty Klee, Tuchin, Bogdanoff & Stern LLP 1999 Avenue of the Stars 39th Floor Los aty Angeles, CA 90067 aty Kesha L. Tanabe 3300 Wells Fargo Center 90 South Seventh Street Minneapolis, MN 55402 Kirk B. Burkley Suite 2200 Gulf Tower Pittsburgh, PA 15219-1900 aty 225 5th Ave Ste 1200 Reed Smith Centre Pittsburgh, PA 15222 aty Luke Sizemore M. Brent Walker One Perimeter Park South Ste 315 South Birmingham, AL 35243 aty aty Mark P. Mastoris 200 Park Ave New York, NY 10166-4193 Marshall Smith Fairfield, AL 35064 aty 4401 Gary Avenue aty Mary Beth Forshaw Simpson Thacher & Bartlett LLP 425 Lexington Avenue New York, NY 10017

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TOTAL: 181